

Political Science 150
Philippine National and Local Administration
1st Semester, 2016-2017

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Consultation: M: 1-4; TTh: 1-230pm, Room 312, CSSP FC

#### **Course Description**

Principles, practices, and problems of public administration; historical, behavioral, and institutional analysis and evaluation of the national and local bureaucracies and administration in the Philippines.

### **General Course Objectives**

At the end of this course, the student is expected:

- 1. To be acquainted with the language, basic concepts, and discourse of public administration and its development as a specialized field of study;
- 2. To know and understand the national and local administrative system processes in the Philippines;
- 3. To have formed and developed a sensitivity towards the role of public administration in national development; and
- 4. To critically analyze political and administrative issues and problems concerning Philippine national and local administration.

## **Course Methodology**

The course will be conducted through a combination of lectures, small-group activities, and research. Generally, the lectures are intended for the faculty-in-charge to introduce concepts, ideas, and theories to initiate class discussions. Small-group activities shall be used in order to organize the manner of participation of the student. Small group activities take the form of buzzgroups, discussions, and debates. The student is expected to read the assigned readings before coming to class in order to participate actively in the class sessions.

### **Course Requirements**

Class Participation and Small-Group Activities	
Midterm Examination	
Final Examination	
Team Research Project (Presentation and Pag	
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### **Class Policies**

Please turn off or put on "silent" all devices to avoid disrupting class sessions.

Class Participation and Small-Group Activities – In addition to recitation and take-home papers, students will be graded based on small-group activities. Assigned discussions are meant to raise contending positions and perspectives toward issues concerning national and local administration.

Midterm and Final Examinations – A significant part of the grade comes from these two major sit-in exams. No make-up exams shall be given to students unless there is a valid excuse accompanied by an officially certified excuse slip, subject to the approval of the faculty-incharge.

Team Research Project – The class will be divided into research teams composed of about 4-5 members. The purpose of this paper is to evaluate learning, specifically the understanding of concepts, theories and issues in Political Science 150. More importantly, how these are integrated into research project involving empirical data. The team set-up is meant to encourage teamwork and interaction. Since most students have taken introductory courses in their respective fields, one of the main intentions behind this course requirement is to show the relevance of the theoretical aspects and issues in Philippine national and local administration to an existing issue, practice, or experience related to politics and public administration. Consultations regarding the paper will commence after the approval of a proposed topic from the team. Teams are expected to update/consult with the faculty-in-charge regarding the progress of the research.

The substantive section of a term paper is typically about 2,500-3,000. This does not include the bibliography and appendices. In addition to (preliminary) empirical data, the term paper should include AT LEAST 20 academic references (ACADEMIC journals and books). These should be properly cited. Papers without references or sources shall not be accepted. The APA Citation Style will be used. For more information, please refer to <a href="http://www.library.cornell.edu/resrch/citmanage/apa">http://www.library.cornell.edu/resrch/citmanage/apa</a>. Further details regarding the term paper shall be discussed in class by the Faculty-in-charge.

Attendance – The rules of the University of the Philippines-Diliman on attendance shall be imposed. In the case of dropping or leave of absence (LOA) please ensure that all the proper documentations are processed and furnished to the faculty-in-charge.

THE RULES OF THE UNIVERSITY OF THE PHILIPPINES-DILIMAN REGARDING CHEATING, PLAGIARISM, THE LACK OR IMPROPER CITATION OF REFERENCES AND SOURCES, AND ALL FORMS OF ACADEMIC DISHONESTY SHALL APPLY, COVERING ALL ACTIVITIES AND REQUIREMENTS OF THE COURSE.

#### **Grading System**

96-100 = 1.0	70-74 = 2.5
92-95 = 1.25	65-69 = 2.75
88-91 = 1.5	60-64 = 3.0
84-87 = 1.75	55-59 = 4.0
80-83 = 2.0	0-54 = 5.0
75-79 = 2.25	

#### **Course References**

All readings are available at the UP NCPAG Library (Circulation and Reserved Section) and the UP Main Library. <u>Additional readings will</u> be disseminated during the semester.

This course will mainly utilize the following textbooks, in addition to the required readings indicated in each topic:

- 1. Victoria Bautista, Ma. Concepcion Alfiler, Danilo Reyes, and Proserpina Tapales (Eds.) 2003. Public Administration in the Philippines: A Reader, 2<sup>nd</sup> Edition ("IPAP2")
- 2. Danilo Reyes, Proserpina D. Tapales, Ma. Oliva Z. Domingo, Maria Fe Villamejor-Mendoza (Eds.) 2015. Introduction to Public Administration in the Philippines: A Reader, Third Edition Volume I ("IPAP3")
- 3. Noel M. Morada and Teresa S. Encarnacion Tadem, (Eds.) 2006. *Philippine Politics and Governance: An Introduction*. Quezon City: Department of Political Science, University of the Philippines and the Commission on Higher Education. [Vol. 1]

Furthermore, the student must be updated with current events. The student is encouraged to visit news portals, blogsites, websites, and other online sources that are relevant to the course to supplement the assigned references.

# **Course Outline**

## Part One: Overview of Public Administration Concepts, Developments, Discourses, and Debates

# A. The Meanings and Origins of Public Administration

What is Public Administration (PA)? Notions, "Definitions", and the Meaning of PA

- Danilo Reyes, "The Study of Public Administration in Perspective: A Passing Review of the Development of the Discipline" in IPAP3, pp. 3-30.
- Woodrow Wilson, "The Study of Administration" in *Classics of Public Administration*, Jay Shafritz and Albert Hyde, Eds., Wadsworth, 7<sup>th</sup> Edition, 2012, pp. 16-28. (NCPAG Library Reserved Section)
- Frank Goodnow, "Politics and Administration" in Classics of Public Administration, 2012, pp. 29-31.
- Max Weber, "Bureaucracy" in Classics of Public Administration, pp. 39-44.
- Leonard White, "Introduction to the Study of Public Administration," in Classics of Public Administration, pp. 45-52.
- Ledivina Carino, "Contributions of the Perspective of Public Administration", in IPAP2, pp. 20-25.

# B. The Evolution of the Public Administration Discourse

Classical Public administration,
Development Administration,
New Public Administration / Management (NPA/NPM),
Reinventing Government, New Public Service (NPS),
Good Governance

- George Frederickson, "Toward a New Public Administration," in Classics of Public Administration, pp. 251-262.
- Nestor Pilar, "Philippine Public Administration: From Classical, to New Public Administration, to New Public Management", in IPAP3, pp. 155-162.
- Ledivina Carino, "The Concept of Governance," in IPAP2, pp. 66-76.
- Romeo Ocampo, "From Public Administration to Public Management, Governance to Governmentality", in IPAP3, pp. 162-182.

### C. The Evolution of Public Administration in the Philippines

- Danilo Reyes, "History and Context of the Development of Public Administration in the Philippines" in IPAP3, pp. 51-74.
- Alex Brillantes and Maricel Fernandez. "Is there a Philippine Public Administration? Or Better Still, For Whom is Philippine Public Administration", in IPAP3, pp. 107-132.

### D. Public Administration in the Context of Politics

- Andrew Heywood, "What is Politics," in *Politics*, Hampshire, Palgrave Foundations, 2002, pp. 3-23, 311-332, 333-356, 358-376; and pp. 399-418.
- Pilapil, Gene L. 2006. "Some arguments for an Institutional Approach to Philippine Politics". Philippine Political Science Journal vol. 27, no. 50. 2006.

## E. Revisiting Some Debates and Directions: Reinventing Government and Bringing the State Back In

- Ledivina Carino, et.al. "Reinventing Philippine Governance for Globalization", IPAP3, pp.183-214.
- Shafritz, Layne, and Borick (Eds.) "The Context of Public Policy", Chapter 1. In Classics in Public Policy, Pearson 2004, pp. 1-22 (Soft Copy Available)

(Midterm Examination)

### Part Two: The Structure of the Public Administration System (PAS) in the Philippines

## A. Public Administration and Civil Service in the Philippines

- Jose Endriga, "Stability and Change: The Civil Service in the Philippines," in IPAP3, pp. 267-284.
- Ma. Concepcion Alfiler. "The Philippine Administrative System as an Enabling Institution: A Framework and a Teaching Methodology", in IPAP3, pp. 91-106.

## B. Legislative Assemblies and Public Policy Making

- Romeo Ocampo, "Public Policy and the Role of Government" in IPAP2, pp.300-309.
- Romeo Ocampo, "The Nature of and the need for Policy Studies" in IPAP2, pp. 227-236.
- Torres, Crisline. 2004. "The Philippine Pro-Parliamentary Position and the Comparative Constitutional Design Literature." *Philippine Political Science Journal* vol. 25, no. 48, pp. 55-78.

### C. Fiscal Administration: National and Local Perspectives

- Leonor Briones, "Fiscal and Monetary Policies as Constraints to Development," in IPAP2, pp. 554-567.
- Jocelyn Cuaresma, "Transforming Local Finance," in IPAP2, pp. 577-613.

## **D. Local Government Administration**

- Ma. Ela Atienza, "Local Government in the Philippines" in *Philippine Politics and Governance: Challenges to Democratization and Development*. Q.C. U.P. Dept. of Political Science. Chapter 16.
- Proserpina Tapales, "The Nature and State of Local Government", in IPAP3, pp. 377-329.
- Mila Reforma, "Reforming Government: New Concepts and Practices in Local Public Administration in the Philippines," in IPAP2, pp. 355-366.

## E. The Electoral and Party System

- Cleo Calimbahin. "Capacity and compromise: COMELEC, NAMFREL and election fraud" in *Politics of Change in the Philippines*. edited by Kasuya and Quimpo. Pasig. Anvil
- Matsataka Kimura. 2010. ICT and reform in electoral administration: An Assessment of Philippine electoral modernization" in *The Politics of Change in the Philippines*. edited by Kasuya and Quimpo. Pasig. Anvil pp. 190-215.

#### Part Three: Philippine Public Administration System (PAS) – Issues and Challenges

- Brillantes, Alex B. Jr. "Five-Year Assessment of the Implementation of Devolution in the Local Government Code" in (Chapter 6) A Book of Readings in Philippine Local Government. vols. 1. Q.C.:1998, NCPAG, UP, 1999.
- Rebullida, Lourdes.2006. "Bureaucracy and Public Management in Democracy, Development, and Governance in the Philippines" in *Philippine Politics and Governance: Challenges to Democratization and Development*. Q.C. U.P. Department of Political Science. Chapter 10.
- Hutchcroft, Paul D. 2010. "Dreams of Redemption: Localist strategies of political reform in the Philippines" in the Politics of Change in the Philippines. edited by Kasuya and Quimpo. Pasig .Anvil pp. 162-190
- (Additional Readings will be disseminated)

(Integration)
(Final Examination)